



Levy Performance FY25
Allocation Committee
January 27, 2026

Summary and Data

- Levy-wide performance highlights for FY25
- Performance trends FY22- FY25
- Performance Data Appendix available



These slides present a summary of Levy performance highlights for July 1, 2024- June 30, 2025.

- For this report, staff analyzed typical Levy performance data (used in city budget process, required by Act authorized by voters), and performance trends over the past 5 years of the Levy, which included the pandemic. Most trend data focuses on FY22 – FY25 since COVID safety and emergency protocols were in place during FY21 and they impacted how programs operated and whether/how children and families accessed services.
- FY25 was the final year of funding for grants that funded between FY21- FY25. Next year's report will cover the first year of performance for the grants made in the recent large grants funding round and that began July 1, 2025.
- We have included photos and quotes from grantees in this report, related to the data highlights.
- Thank you to PCL grantee partners for their work with annual reports. The data and narrative they report to PCL makes this performance summary possible. We're grateful for the work they do every day with children and families.
- Detailed data by program area is in the Data Appendix available on PCL website: www.portlandchildrenslevy.org

Overall Levy Goals

- Prepare children for school
- Support children's success inside and outside of school
- Eliminate racial and ethnic disparities in children's wellbeing and school success.



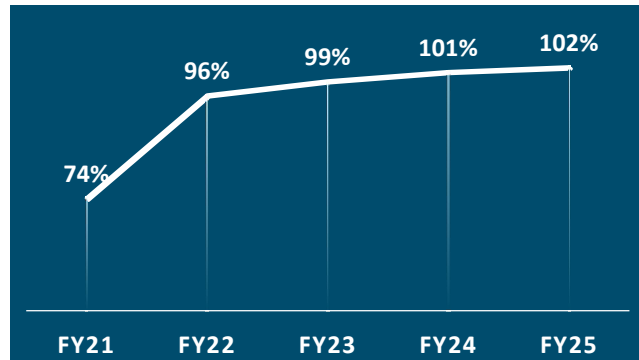
PCL's goals come from the Act that was included in the City ordinance referring the reauthorization of the Levy to voters.

Main sections of this presentation/PCL performance data to gauge PCL progress with its goals:

- Access to Services: Number of Children Served and Demographics
- Amount/Types of Service Activities Provided
- Child/Family attendance/participation in program services
- Program, Child/Family Outcomes
- Demographics of staff/board in organizations receiving PCL grants

Service Access, Number Served: 2024-25

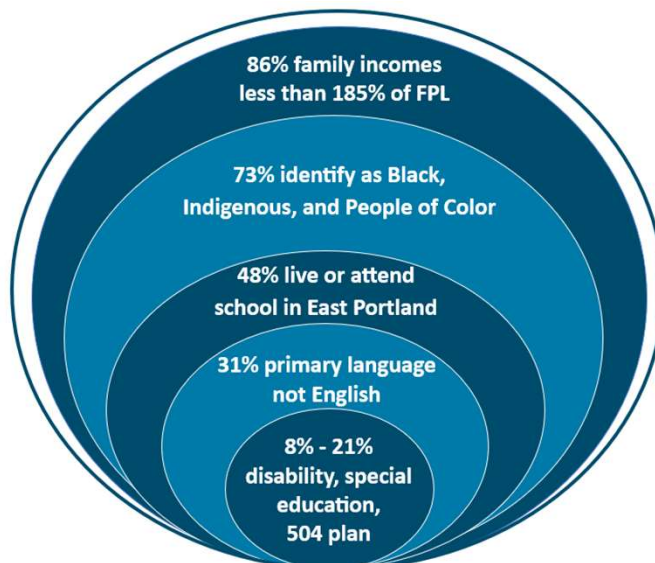
- 9,322 participants served across 5 program areas (combination of children and parents/caregivers)
- Exceeded goal for number participants to serve
- Returned to pre-pandemic trend of exceeding goal



These data are aggregated from 72 grants in 5 program areas- Early Childhood, Child Abuse Prevention & Intervention, Foster Care, After School, Mentoring

- All offering primarily relationship-based programming over time
- Includes Small Grants Fund (6 of 7 grants are in those 5 program areas) and Community Childcare Initiative (CCI), but we also highlight specific data on CCI program later in this report.
- Hunger relief is discussed separately in this report due the unique nature of services
- Programs set goals for the number of participants they plan to serve- children or parents/caregivers depending on the program model.
- Programs exceeded the number of participants they had planned to serve.
- Recovery from the pandemic over the 5-year levy period
- Slightly under goals in After School (94%). This program area has not reached the goal for number of children served in any of the last 4 years.

Service Access, Children Served: 2024-25

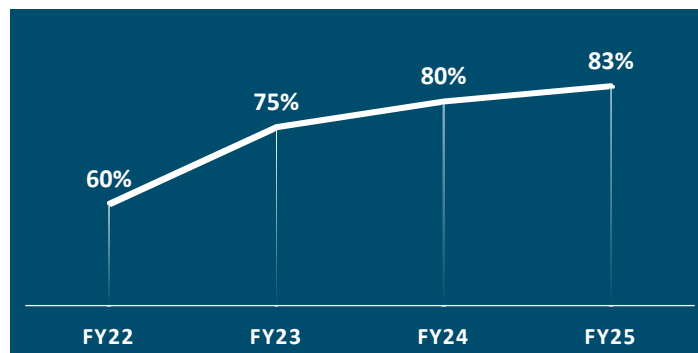


This graph helps illustrate the demographics of children served, including those who are disproportionately affected by inequities.

- Based on 9,984 children served. The number of children served is greater than total participants on the previous slide because where services are provided to caregivers as the program focus, programs also collect data on number and demographics of children served. This slide focuses only on children served directly or in family programs.
- Data from 72 grants in 5 program areas: after school, Early Childhood, Foster Care, Child Abuse Prevention/Intervention, and Mentoring, including small grants and CCI.
- 86% of children served are from families with incomes at 185% of the federal poverty level or less (Note for 2025: 185% of FPL = \$59,478 for family of 4 while Portland area median income was 2 times greater at \$124,100 for a family of 4.)
- 73% of children served identified as Black, Indigenous and People of Color
- 48% live or attend school in East Portland
- 31% speak a primary language at home other than English (over 50 languages reported by grantees)
- 8% had a disability according to data reported by PCL grantees, but many programs didn't collect information on the disability status of children/youth served or families didn't provide that information to programs at time of enrollment. PCL worked with grantee partners and Multnomah Education School District to report special education and Section 504 plan status of students participating in afterschool and mentoring programs. MESD data helps PCL better understand whether/how PCL programs reach children/youth with disabilities. Those data indicated 21% of children served in After School and Mentoring programs qualified for special education or a 504 plan.

Service Activities

- Goals for amount of services offered to children/families (e.g. home visits, after-school classes, mentoring sessions)
- Programs in 5 program areas met 83% of service activity goals
- Rate increasing with continued pandemic recovery



- Grant agreements have service activity goals for the amount of service a program will offer to children/families.
- Service activity goal example: offering twenty 1-hour group mentoring sessions during the year; providing an after-school class that is 12 sessions, each 1.5 hours long
- Service activity goals help PCL staff understand: Did the staff/program implement the activities as planned?
- In FY25 grantees met 83% of service activity goals.
- Factor most affecting unmet goals in FY25 and typically in past years was staffing turnover and vacancies.
- PCL did not aggregate progress on these activities before the pandemic because typically programs met most of their program activity goals. During the pandemic and as recovery occurred, PCL began aggregating these data to better understand the degree to which programs were able to implement activities as planned.
- Overall, programs have steadily improved in meeting service activity goals. FY21 data are not included because that year was still significantly affected by the pandemic and related safety protocols limiting the types of services that could be offered.
- Program areas ranged from the lowest at 79% in foster care to the highest at 85% of goals in child abuse prevention/intervention.

A glimpse into service activities

"Throughout the year, program staff have partnered with elders to host weekly play and art-making sessions for youth in the community. These gatherings offer children the chance to explore new materials and express themselves creatively through hands-on experiences. Activities are intentionally designed to be therapeutic..."

Parents and staff have shared that children not only look forward to these sessions each week, but many have shown growth in emotional regulation, increased ability to be redirected, and stronger, more trusting relationships with elders and neighbors."

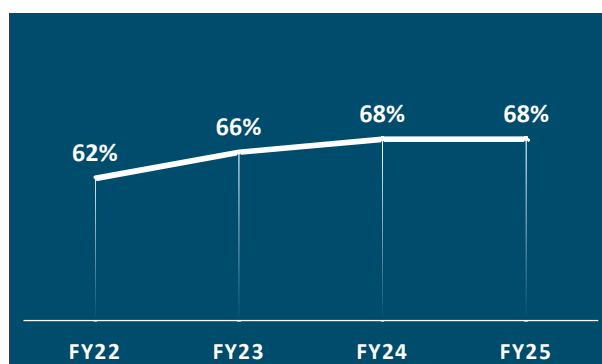
- *Bridge Meadows*



This slide shows an example of service activities from Bridge Meadows' Intergenerational Interventions programs, in PCL's child abuse prevention & intervention program area. Bridge Meadows reported about the success of these activities between children and elders and shared this photo. (Quote edited for brevity.)

Program Participation/Attendance

- Goals for amount of service participants complete/attend
- 68% of participants in 5 program areas met participation goals
- Rate increasing, but hasn't reached pre-pandemic rate of 75%



- Grant agreements include participation goals for children/youth/families
- Participation goal examples: completing 6 months of enrollment in the program and attending at least 12 group sessions in that time; or attending at least 42 hours out of the 60 hours offered
- Participation goals help PCL staff understand how much of the service offered youth/families actually attended.
- FY25 children/youth/caregiver served met 68% of participation/attendance goals.
- Rate is increasing toward pre-pandemic rates; typically, 75%- 80% of participants met program participation goals.
- Mentoring and after school programs continued to have lower rates of participation in FY25 compared to other program areas. The rate in those program areas was 45% and 67% respectively, but in other program areas it ranged from 72% to 86%. Mentoring and after school program areas have had the lowest participation rates compared to other PCL program areas for the past 4 years.
- Staffing vacancies had impact on missed participation goals. With mentoring, 2 of 7 grants in that program area skewed the overall results. When removed from the calculations, 69% of youth in the remaining 5 mentoring grants met participation goals. Similarly, 3 grants in after school skewed the overall results and when removed, 74% of youth in the program area met participation goals.
- In Mentoring, the programs focus on serving middle school and high school youth, who have many competing demands for their time, and they can choose whether or not to attend. Participation rates are generally higher in programs serving younger children and youth because families help children attend/participate.

Focusing on child/youth participation

“PT&E has worked hard over the last year to increase our overall attendance by staying consistent with expectations and following up with youth and parents when attendance expectations are not met and/or when trends emerge that may impact attendance in the future. For the 2024-2025 school year, we exceeded our goal of at least 70% of youth attending 81 sessions or more, reaching 72.7%. Compared to the previous year, we have increased our attendance average by over 30%, which we are extremely proud of.”

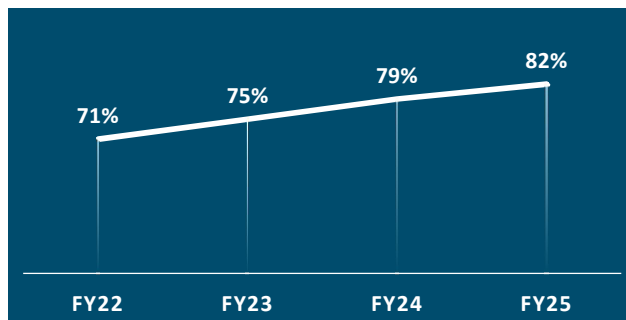
- **Portland Tennis & Education**



- This slide shows an example of how Portland Tennis & Education, an after school program, focused on children's participation in services and helped increase the rate of children attending their services.
- I'll note that PT&E previously received a small grant from us, and they successfully applied for a large grant that started July 1, 2025.





Outcome Goals

- Outcomes vary by program model in 5 program areas, intensity of services offered, and population served.
- Results are reported only for participants that met participation goals and completed outcome measurement tools.
- Continued pre-pandemic rate, 75% -80%, of outcome goals met








- Grantees have outcome goals in their grant agreements.
- Service Activity Goals + Participation Goals= Outcomes (what is offered to children/families, how much they attend/participate, produces outcomes such as changes in knowledge, attitudes, behavior)
- Outcome goal examples: 90% of youth will demonstrate positive school engagement; 85% of parents will demonstrate/increase positive parenting practices
- Most programs were able to collect data to track and report on most outcome goals, compared to previous years with pandemic-related service disruptions.
- Across all grantees, 202 outcome goals tracked- met 82% of those goals.
- FY25 rate similar to PCL past rates, pre-pandemic; typically grantees met 75%-80% of outcome goals.
- Following slides report outcomes tracked and reported across groups of programs that offer similar services and measure similar outcomes for those services. Results are only reported on clients who reached program attendance/participation goals and who completed outcome measurement tools.

Outcome Goals

Program area	Results for some common outcomes
	
Early Childhood	97% of children not on track with developmental milestone(s) referred for additional support. <i>11 of 15 programs, 37/38 children</i>
	
 Child Abuse Prev. & Interv.	91% of parents/caregivers met parenting practice goals. <i>7/14 programs, 212/232 parents/caregivers</i>
	

- Data in each program area where similar types of programs track & report similar types of outcomes.
- Table shows number of grantees in program area that track/report that outcome, out of the total number of grantees in that program area.
- Of those that track/report the outcome, the table shows the number of children/youth/caregivers assessed for the outcome, and the number and percent that met the outcome.
- Results similar to past years- for outcomes reported, children/families experienced positive results similar to past PCL outcome data reported.

Outcome Goals

Program area	Results for some common outcomes
	
 Foster Care	94% of youth met positive youth development goals. <i>4/10 programs, 102/108 youth</i>
	
 Mentoring	98% of youth met school engagement outcomes. <i>4 of 7 programs, 275/280 children and youth</i>
	

- Data in each program area where similar types of programs track & report similar types of outcomes.
- Results similar to past years- for outcomes reported, children/families having positive results similar to past PCL outcome data reported.

Success beyond the outcomes

"Without Albina Head Start and Early Head Start, I would not have been able to go to college and graduate. For the last few years, I have been on the Parent Policy Council, which is a great way to contribute to giving back to the community."

- parent of child attending Albina Early Head Start

"My normal school science class is boring, but AKA Science after school is fun! I liked learning and building with my friends, and we helped each other. The teacher is great too. I feel more open about myself and can say what's on my mind. And I love it! This class is fun, relaxing, and awesome."

- Ron Russell MS SUN student in AKA Science after school



In addition to the specific outcomes that programs measure for their PCL grant, they also often share other successes and quotes from client surveys. This slide features quotes from Albina Early Head Start in the Early Childhood program area, and from Impact NW's AKA Science in the After School program area.

As shown in the quotes, often times the outcome data collected and reported by programs does not capture all the ways that a program may positively impact children and families.

Outcomes for School-Aged Youth

Outcome	% met outcome 2024 25	% met outcome 2023 24	% met outcome 2022 23	% met outcome 2018 19
Youth attend 90% of school days	65%	63%	62%	82%
Youth have no behavior referrals for suspension or expulsion	89%	90%	91%	90%
9th – 11th grade students earn 6 credits	78%	83%	76%	78%
High school seniors graduate	69%	78%	76%	79%

- PCL works with grantee partners, Multnomah Education Service District (MESD) and local school districts to look at school-related outcome data on participants in PCL after school and mentoring programs. Aggregate data on participants in PCL after school and mentoring programs is provided by MESD and released by school districts to PCL.
- Only students who meet program participation goals are included in these data.
- Table on slide compares rates from the last full school year before the pandemic on the far column, to the past 3 school years, focusing on students served in PCL-funded after-school and mentoring programs, including some small grants.
- In general, school-related outcomes improved over the past 3 years (full in-person school years).
- For youth behavior in school and credit attainment, outcomes rates in FY25 are similar to pre-pandemic results shown in the last column.
- School attendance among children/youth in PCL-funded programs is improving, but remains below pre-pandemic rates. Similarly, Oregon Dept. of Education data show school attendance among all students in Portland is 68% of students attending 90% of days and is up from last year at 61%.
- Graduation rates dipped for PCL program participants. Oregon Dept. Of Education (ODE) has not yet released FY25 graduation rates for the state or local districts. For context, the graduation rate for Portland area schools in FY24 was 75%, and it was 69% for “underserved races/ethnicities” and 63% for students in poverty. Typically, graduation rates for participants in PCL-funded programs have exceeded graduation rates for comparison populations. Until we have FY25 graduation rates for local districts and comparison populations, it’s difficult to interpret the change in PCL’s data for FY25. It’s worth noting that during spring FY25, PCL granted funds to several new mentoring programs serving high school students. Those programs may help contribute to improving graduation rates for FY26.

Success beyond the outcomes

"One youth we've had the privilege of supporting began services with us while on probation. He was getting into trouble and struggled to understand the consequences of his actions, even as it began to cost him opportunities to participate in activities he loved, such as sports. The connection between his choices and those lost opportunities wasn't yet clear to him. We've worked closely with this young person to build trust, offer support, and guide him through social-emotional skill building. As the relationship deepened, we began to see a meaningful shift in his attitudes, beliefs, and behaviors. His school performance improved, his grades rose, and his behavior in the classroom and at home stabilized. Most notably, he began demonstrating consistent positive behavior and a growing ability to take accountability for his actions. He is now beginning to understand how his choices impact others and directly shape his ability to engage in the things he loves."

-Pathfinders of Oregon, Mentoring Inside Out



This slide helps offer context for the types of barriers and challenges that students are navigating when it comes to school success. This quote comes from Pathfinders, Mentoring Inside Out program and shows the type of sustained relationship and connection that led to positive outcomes. (Quote edited for brevity).

Hunger Relief Programs

- Served 13,686 children, 98% of FY25 goals
- Distributed over 3 million pounds of food, equivalent to an estimated 2.5 million meals
- Distributed food at 63 community locations, including home delivery and weekend backpacks
- Provided 287 classes & workshops for cooking, gardening, and nutrition/wellness

Next few slides focus on PCL's 12 hunger relief grants, which collectively served 13,686 individual children and over 10,000 adults. Among children served:

- 62% identify as BIPOC, and data for 19% of children served were not provided by clients at intake.
- 60% live or attend school in East Portland and data for 16% of children served were not provided by clients at intake.

Hunger relief served nearly 4,000 more children than PCL's other 5 program areas combined, yet had higher rates of missing demographic data. Hunger relief programs try to minimize barriers to food access, including not collecting data that might prevent families from feeling safe or comfortable accessing food. Hunger relief programs had 10% more missing data on race/ethnicity and 6% more missing data on zip code of children served, compared to PCL's other 5 program areas. Still, the data suggest programs reached children disproportionately impacted by food insecurity and poverty.

- Programs distributed over 3 million pounds of food, or the equivalent of over 2.5 million meals, at 63 locations, through on-site pantries, weekend backpacks, events, or delivery. Distribution locations include schools, parks, community-based organizations, and affordable housing communities. Food was also distributed through home delivery and weekend backpacks/food bags sent home with students.
- Classes and workshop goals were met, providing over 280 classes with over 4,000 children/youth and parents/caregivers focused on cooking, gardening, nutrition, and wellness

Hunger Relief Programs

"Our program collaborated with Growing Gardens to host a children's cooking class. We created stations to grind maiz, make tortillas, and quesadillas. It was a wonderful enrichment opportunity for children where they learned about our cultural traditions, foods, and celebrated foods we eat at home. We provided a short evaluation, and all 17 children indicated they would like to attend a class like this again."

- *Familias en Acción*

Clase de Maíz

1. Circula la emoción que sientes después de tomar la clase

2. ¿me puedes decir una cosa que aprendiste de la clase?

3. ¿Qué más te gustó de la clase?

4. ¿Te gustaría tomar la clase otra vez? (circula)

a. ☒ Si

b. ☐ No

This slide highlights Familias en Accion's cooking/nutrition class for children/youth (quote edited for brevity). It also shows an example of how the program gathers feedback from youth participants. Here is a translation of the questions and some of the answers:

1. Circle how you felt after taking the class.
2. Can you tell me one thing you learned from the class? "that I love to cook"
3. What did you like most about the class? "the quesadillas were the best quesadillas"
4. Would you like to take another class? "Yes"

Grantee Organization Demographics

Many of PCL's 50 grantee organizations reported race/ethnicity of all clients served by the organization, their direct service and management staff, and board of directors for FY25

- 58% of organizations served majority BIPOC clients
- 61% had majority BIPOC direct service staff
- 55% had majority BIPOC management staff
- 48% had majority BIPOC boards of directors



- Community Engagement in advance of the 2019-20 funding round prioritized funding organizations with staff who reflect the cultural identity/backgrounds of families they serve, and that organizations are managed/led by people who reflect their clients' cultural identity/background.
- PCL asked organizations' demographic data during the 2019-20 application process, and as part of grantees' annual reporting.
- In FY25, 33 of 50 organizations reported race/ethnicity of clients served, of staff and of board members.
- Data from 17 organizations are excluded:
 - 3 organizations are school districts/community colleges, and numerous factors influence the people they serve, the staff they hire/retain, and people who serve on their boards.
 - 1 organization serves clients statewide and the number of clients it served is nearly double the number served by all other organizations included in this analysis.
 - 5 organizations submitted no data; 2 are culturally specific.
 - 8 organizations were not asked to submit data due to grants ending in June 2025; 3 are culturally specific.

Among organizations reporting, data suggest the majority of PCL's grantee organizations have majority Black, Indigenous, and People of Color clients, direct service staff, and management staff.

NAYA, Foster Care support program



"I think it is very important to note that one of the common things we hear from youth is that it feels good to see representation everywhere in the building from the moment they walk through the door. I have personally heard the youth say, *I feel secure when I am in the building because I feel like I have a place here because I see people like me.*"

-- NAYA, foster care support

This slide highlights why the demographic data reported in the previous slide is important. The photo shows youth in NAYA's Foster Care support program helping each other set-up a teepee at the Delta Park Pow-wow. (Quote edited for brevity).

Community Childcare Initiative

Served 185 children, reaching 93% of goal

- 63% identify as Black, Indigenous, and People of Color; 27% white, 10% not reported; 35% lived in East Portland
- 51% were school-age served before/after school and summer childcare, 35% ages 3-5, and 14% infants/toddlers

67 providers participating, 40 centers, 27 family childcare sites

CCI aligned with state childcare policies: served children/families on state waitlist for ERDC; covered total costs of care between state reimbursement for childcare cost and provider's actual fees; ensured families' costs for quality care are *fully covered*



Community Childcare Initiative is a “special initiative” of the Levy; addresses program areas of Early Childhood and After School

- Provides subsidy to ensure working families earning low incomes and with children 6 weeks to 12 years old can afford/access high-quality childcare
- Compliments state's Employment Related Day Care subsidy (ERDC) 4 different ways: by helping families choose high-quality care, serving children/families on the waitlist for ERDC, covering copays for families receiving ERDC, and covering the gap between childcare providers' fees and the state subsidy reimbursement rate.
- The program reached 93% of its goal to serve 200 families due to staff turnover and an unexpected family leave for a staff member.
- CCI serves families earning up to 250% of the federal poverty rate (approx. \$80,000 for a family of 4). Of the 185 children served, 71% (n=132) were from families with incomes of 200% of FPL or less (\$64k for a family of 4).
- Covering that gap helps childcare providers cover true business costs of care, which is important to ensure stable, high-quality early childhood workforce, both in childcare centers and small business childcare providers. In FY25, 67 childcare providers participated in CCI.
- Majority of children served are of color and majority of children served are school age and infant/toddlers.

Additional context about families participating in CCI:

- Monthly median income of families in CCI: \$3,844
- Monthly median cost of childcare for families in CCI, before subsidy: \$2,620
- Monthly median ERDC subsidy: \$1,176, monthly median CCI subsidy: \$883

Impact of CCI on participants

"Thank You all so much! I honestly don't know where my kids would go after school, if it wasn't for the help you guys have given us! I'm able to continue working and they're able to have a fun, positive and supportive environment to thrive in!"

-parent/guardian participant receiving childcare support from CCI

"Thank you! Our families greatly appreciate this program, and we look forward to the continued partnership."

-childcare program partner participating in CCI

In spring 2024, PCL staff worked with CCI to implement family and providers surveys to understand the impacts of CCI. Those results were reported in PCL's FY24 data report to the Allocation Committee last year, and the full report is available on PCL's website.

This slide features 2 quotes from participants in CCI from FY25 that reinforce the positive results from CCI survey results published last year. The first quote helps illustrate how CCI impacts the families whose children receive childcare subsidies. The second quote highlights the experience of childcare providers participating in the program.